# OVERSTRAND MUNICIPALITY



## PROPERTY RATES POLICY

## FORMULATED IN TERMS OF:

SECTION 3 OF THE LOCAL GOVERNMENT: MUNICIPAL PROPERTY RATES ACT, 2004 (ACT NO 6 OF 2004)

> Approved by Council 4 May 2011 Implementation date: 1 July 2011

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## **SECTION A: INTRODUCTION, DEFINITIONS AND PRINCIPLES**

## 1. INTRODUCTION

Section 3 of the Local Government: Municipal Property Rates Act, 2004 (Act No. 6 of 2004) and Section 62(I) (f) (ii) of the Local Government: Municipal Finance Management Act, 2003 (No. 56 of 2003), requires municipalities to develop and adopt rates policies on the levying of rates on rateable property in the Municipality.

The Municipality needs a reliable source of revenue to provide basic services and perform its functions. Property Rates is the most important source of general revenue for the Municipality. Revenue from property rates is used to fund services that benefit the community as a whole.

Municipal property rates are set, collected and used locally. Revenue from property rates is spent within a Municipality, where the citizens and voters have a voice in decisions on how the revenue is spent as part of the Integrated Development Plans (IDPs) and budget processes in respect of which the Municipality invites communities for their inputs before adopting the budget.

This policy document guides the annual setting of property rates. It does not make specific property rates proposals. In imposing a rate in the Rand the Municipality may grant exemptions, rebates and reductions to the categories of properties and categories of owners as allowed for in this policy document.

## 2. **DEFINITIONS**

"Act"	means the Local Government: Municipal Property Rates Act, 2004 (Act No. 6 of 2004);
"Bona fide farming"	means farming with the intention of making a living from the development, cultivation and utilisation of agricultural land and includes subsistence farming;
"Business"	means the activity of buying, selling or trade in goods or services and includes any office or other accommodation on the same erf, the use of which is incidental to such business, with the exclusion of the business of mining, agriculture, farming, or <i>inter alia</i> , any other business consisting of cultivation of soils, the gathering of crops or the rearing of livestock;
"Exemption"	in relation to the determination of rates, an exemption granted in terms of section 15(1) (a) of the Act;
"Industrial"	means a branch of trade or manufacturing, production, assembling or processing of finished or partially finished products from raw materials or fabricated parts, on so large a scale that capital and labour are significantly involved;
"Lodge"	means accommodation in a non-urban area provided for paying visiting guests with a focus on aspects of nature and/or places of interest, and may include a restaurant and conference facilities;
"Mining"	means any operation or activity for the purpose of extracting any mineral on, in or under the earth, water or any residue deposit, whether by underground or open working or otherwise and includes any operation or activity incidental thereto;
"Multiple use properties"	means properties that cannot be assigned to a single category due to different uses;
"Municipal properties"	means those properties of which the Municipality is the registered owner;
"Newly rateable property"	means any rateable property on which property rates were not levied by 30 June 2005, excluding a property that was incorrectly omitted from a valuation roll and for that reason was not rated before that date;
"Protected area"	means an area that is or has to be listed in the register referred to in section 10 of the National Environment Management: Protected Areas Act, 2003;
"Public Benefit Organisation"	means an organisation conducting specified public benefit activities as defined and registered in terms of the Income Tax Act for tax reductions because of those activities;

"Public place"	means any square, park, recreation ground, sports ground, sanitary lane or open space which has -	
	(a) in connection with any subdivision or layout of land into erven, lots or plots, been provided, reserved or set apart for use by the public or the owners or occupiers of such erven, lots or plots, whether or not it is shown on a general plan, plan of subdivision or diagram;	
	(b) at any time been dedicated to the public;	
	(c) been used without interruption by the public for a period of at least thirty years expiring after the thirty-first day of December, 1959, or	
	(d) at any time been declared or rendered such by the Council or other competent authority.	
"Public Service Infrastructure"	means government or government agency controlled infrastructure of the following kinds-	
	(a) national, provincial or other public roads on which goods, services or labour move across a municipal boundary;	
	<ul> <li>(b) water or sewer pipes, ducts or other conduits, dams and water supply reservoirs, water treatment plants or water pumps forming part of a water or sewer scheme serving the public;</li> </ul>	
	(c) power stations, power substations or power lines forming part of an electricity scheme serving the public;	
	(d) gas or liquid fuel plants or refineries or pipelines for gas or liquid fuels, forming part of a scheme for transporting such fuels;	
	(e) communication towers, masts, exchanges or lines forming part of a communications system serving the public;	
	(f) breakwater, sea walls, channels, basin, quay walls, jetties, roads, railway or infrastructure used for the provision of water, lights, power, sewerage or similar services of ports, or navigational aids comprising light houses, radio navigational aids, buoys, beacons or any other device or system used to assist the safe and efficient navigation of vessels;	
	(g) rights of way, easement or servitudes in connection with infrastructure mentioned;	
	(h) any other government or government agency controlled infrastructure as may be described from time to time.	
"Public street"	means:-	
	(a) any street which has at any time been-	
	i. dedicated to the public;	
	ii. used without interruption by the public for a period of at least thirty years;	
	iii. declared or rendered such by a council or other competent authority, or	
	iv. constructed by local authority, and	
	(b) any land, with or without buildings or structures thereon, which is shown as a street on-	
	<ul> <li>i. any plan of subdivision or diagram approved by a council or other competent authority and acted upon, or</li> </ul>	
	ii. any general plan as defined in section 49 of the Land Survey Act, 1927 (Act 9 of 1927), registered or filed in a deeds registry or the Surveyor-Generals' office,	
"Data bloom to "	unless such land is on such plan or diagram described as a private street.	
"Rateable property"	means property on which a rate or rates may be levied under section 7 of the Act.	
"Rebate"	in relation to a rate payable on a property, a discount on the amount of the rate payable on the property;	
"Reduction"	in relation to a rate payable on a property, the lowering of the amount for which the property was valued in terms of section 15(1)(b) of the Act and the rating of the property at that lower amount;	

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"Residential"	means improved property that is:		
	(a) used exclusively for residential purposes, with not more than two dwelling units per property.		
	(b) a unit registered in terms of the Sectional Title Act, used exclusively for residential purposes, and includes any unit in the same Sectional Title Scheme registered in the name of the same owner which is used together with the residential unit as if it were one property, for example a garage or store room. (Any such grouping shall be regarded as one residential property for rate rebate or valuation purposes.) or		
	(c) owned by a share-block company and used solely for residential purposes, or		
	(d) a residence used for residential purposes situated on property used for or related to educational purposes.		
"State-owned properties"	means properties owned by the State, which are not included in the definition of public service infrastructure in the Act. These state-owned properties are classified as follows:		
	(a) State properties that provide local services.		
	(b) State properties that provide regional/municipal district-wide/metro-wide service.		
	(c) State properties that provide provincial/national service.		
	(d) Vacant land.		
"Vacant land"	means a land where no immovable improvements have been completed in terms of an approved building plan.		

**All other terms** are given the same meaning as that assigned to it in the Local Government: Municipal Property Rates Act, 2004 (Act No. 6 of 2004), unless the context indicates otherwise.

## 3. POLICY PRINCIPLES

Rates are levied in accordance with the Act as an amount in the Rand based on the market value of rateable property contained in the Municipality's valuation roll and supplementary valuation rolls.

As allowed for in the Act, the Municipality may choose to differentiate between various categories of property and categories of owners of property. Some categories of property and categories of owners are granted relief from rates. The Municipality does not, however, grant relief in respect of payments for rates to any category of owners or properties, or to owners of properties, on an individual basis, other than by way of an exemption, rebate or reduction provided for in this policy.

There will be no phasing in of rates based on the new valuation roll that became effective on 1 July 2008, except as prescribed by legislation.

The rates policy for the Municipality is based on the following principles:-

## a. Equity

The Municipality will treat all similar ratepayers with similar properties the same.

## b. Affordability

The ability of a person to pay rates will be taken into account by the Municipality. In dealing with the poor/indigent ratepayers the Municipality will provide relief measures through exemptions and/or reductions and/or rebates.

## c. Sustainability

Rating of property will be implemented in a way that-

- i. it supports sustainable local government by providing a stable an buoyant revenue source within the discretionary control of the Municipality; and
- ii. supports local social and economic development.

## d. Cost\_efficiency

Rates will be based on the value of all rateable property and the amount required by the Municipality to balance the operating budget after taking into account the amounts required to finance exemptions, rebates and reductions as approved by the Municipality from time to time. The implementation of the policy must be as cost-effective as possible.

## 4. SCOPE OF POLICY

The policy document guides the annual setting (or revision) of property rates. It does not make specific property rates proposals. Details pertaining to the various property rates are determined when the budget is considered and approved every year.

## 5. APPLICATION OF THE POLICY

In imposing the rate in the Rand for each annual operating budget component, the Municipality may grant exemptions, rebates and reductions allowed for in this policy document.

#### 6. CLASSIFICATION OF SERVICES AND EXPENDITURE

The Chief Financial Officer shall, subject to the guidelines provided by the legislation and the Executive Mayor, provide for the classification of services as outlined in the Municipality's annual budget into trading and economic services.

#### 7. APPLICATIONS

- a. All applications referred to in this policy must be received by the Municipality before the start of the financial year to which it refers. The Municipality may allow late receipts of such applications but not after 30 September of the financial year;
- b. It is the duty of all such applicants to bring to the attention of the Municipality any amendments to such applications within 7 days after such occurrence.

## **SECTION B: CATEGORIES OF PROPERTY**

## 8. CRITERIA FOR CATEGORIES OF PROPERTY FOR THE PURPOSE OF LEVYING DIFFERENT RATES

The following are the determined categories of properties in terms of section 8(2) of the Act: -

- a. Residential properties.
- b. Business and commercial properties.
- c. Industrial properties.
- d. Mining properties.
- e. Public service infrastructure.
- f. Public benefit organisations.
- g. Farm properties used for -
  - agricultural purposes;
  - ii. business and commercial purposes;
  - iii. residential purposes; or
  - iv. other purposes than (i) to (iii).
- h. Farm properties not used for any purpose;
- i. Smallholdings used for
  - Agricultural purposes;
  - ii. business and commercial purposes;
  - iii. residential purposes;
  - iv. industrial purposes;

- v. other purposes than (i) to (iv).
- j. State-owned properties that-
  - provide local services e.g. clinics and local hospitals, police stations, courts, home affairs offices and public schools;
  - ii. provide regional/municipal district-wide/metro-wide services e.g. prisons and hospitals;
  - iii. provide provincial /national service e.g. defence and provincial and national headquarters and their regional and local administrative offices;
  - iv. comprise vacant land.
- k. Municipal properties.
- Protected areas.
- m. Properties used for multiple purposes.
- n. Privately owned developments serviced privately.
- o. Formal and informal settlements.
- p. Vacant land not zoned.
- q. Museums.

Rates on properties, including properties used for multiple purposes, will be levied in accordance with the permitted or actual use of the property and not necessarily according to its zoning.

## **SECTION C: DIFFERENTIAL RATING**

#### 9. DIFFERENTIAL RATING

The following will be taken into consideration for the purposes of differential rating:

- a. the nature of the property including its sensitivity to rating e.g. farms used for agricultural purposes;
- b. promotion of social and economic development by the Municipality;
- c. zoning and/or actual use of property;
- d. geographic rating areas i.e. when an improvement district has been established for that area or special rating areas; and
- e. whether the owner was obliged to erect a building within a set time period and the period has lapsed.

Differential rating among the various property categories will be done by way of setting different Cents in the Rand for each property category.

## 10. ADDITIONAL RATES

The Municipality may in terms of the bylaw for the establishment of improvement districts and the Local Government: Municipal Property Rates Act, 2004 (Act No. 6 of 2004), as amended-

- a. determine an area within its boundaries as a special rating area;
- levy an additional rate on property in that area for the purpose of raising funds for improving or upgrading that area; and
- c. differentiate between categories of properties when levying an additional rate.

## SECTION D: RELIEF MEASURES RELATED TO CATEGORIES OF PROPERTIES AND CATEGORIES OF OWNERS OF PROPERTIES

## 11. CRITERIA FOR EXEMPTIONS, REBATES AND REDUCTIONS

The following will be taken into consideration for the purpose of granting exemptions, rebates and reductions:

- a. indigent status of the owner of a property;
- b. income of the owner and/or household on a property;
- c. market value of residential property below a determined threshold;
- d. owners of property situated within an area affected by -
  - a disaster within the meaning of the Disaster Management Act, 2002 (Act No. 57 of 2002); or
  - any other serious adverse social or economic conditions;
- e. zoning and/or actual use of the property; and
- f. availability of services funded by rates for a property.

## 12. GRANTING OF EXEMPTIONS

In terms of section 15(1) (a) of the Act the owners of the following categories of properties are exempted from paying rates:-

## a. Residential properties – including residential properties in the urban edge as determined by the Municipality

The Municipality will not levy a rate on the market value of properties as follows: -

- i. on the first R15 000 on the basis set out in section 17 (1) (h) of the Act; and
- ii. on a further amount in respect of developed residential properties; as an important part of the Municipality's indigent relief measures aimed primarily at alleviating poverty amongst those persons owning low-valued properties, in a cost-effective manner. To qualify for this reduction a property must be exclusively used for residential purposes.
- iii. The Municipality may grant a further residential rebate on rates levied on the balance of the market value of developed residential properties, if any, as determined by Council during the budget process.

## b. Multiple use properties

Properties used for multiple purposes which do not fall within the definition of residential properties and, accordingly, do not qualify for the residential rates rebate, may be included in the category of multiple use properties, for which an appointment value for each distinct use of the property will be calculated and used for billing at the appropriate and applicable rate.

Examples of properties used for multiple purposes are the following:

- (i) A block of flats with businesses on the ground floor.
- (ii) A double storey-building with a shop on the ground floor and the residential quarters on the top floor.
- (iii) A farm that consists of the residential portion, a farm portion and unused land, etc.

If the market value of the property cannot be apportioned to its various use purposes, then the entire property will be categorised in terms of the dominant (main or primary) use.

## c. Public Benefit Organisations

Public Benefit Organisations may apply for the exemption of property rates subject to producing a tax exemption certificate issued by the South African Revenue Services (SARS) as contemplated in Part 1 of the Ninth Schedule of the Income Tax Act, 1962 (No 58 of 1962):

## i. Health care institutions

Government properties used exclusively as a hospital, clinic and mental hospital, including workshops used by the patients, laundry or cafeteria facilities, provided that any profits from the use of the property are used entirely for the benefit of the institution and/or for charitable purposes within the Municipality.

#### ii. Welfare institutions

Properties used exclusively as an orphanage, non-profit retirement villages; old age home or benevolent institution, including workshops used by the inhabitants, laundry or cafeteria facilities, provided that any profits from the use of the property are used entirely for the benefit of the institution and/or for charitable purposes within the Municipality.

## iii. Child headed households

Any child headed household where such oldest child is younger than 18 years. The applicant must submit proof of his/her age and identity and, in the case of a physically or mentally handicapped person, also proof that he/she receives a social pension or, if he/she does not receive a social pension, proof of certification by a district medical officer. The rateable property in question must be categorised as residential, or as farm properties solely used for residential purposes.

#### iv. Charitable institutions

Property belonging to not-for-gain institutions or organisations that perform charitable work.

## v. Sporting\_bodies

Property used by an organisation whose sole purpose is to use the property for amateur sport or any activity connected with such sport.

#### vi. Cultural institutions

Properties declared in terms of the Cultural Institutions Act, Act 29 of 1969 or the Cultural Institutions Act, Act 66 of 1989.

#### vii. Museums, libraries and art galleries

Registered in the name of private persons or organisations, open to the public and not operated for gain.

## viii. Youth development organisations

Property owned and/or used by organisations for the provision of youth leadership or development programmes.

## ix. Educational institutions

Property owned by not-for-gain institutions (declared or registered by law) and used for educational purposes including a residence registered in the name of the educational institution and used by full-time employees of the educational institution.

#### x. Animal welfare

Property owned or used by institutions/organisations whose exclusive aim is to protect birds, reptiles and animals on a not-for-gain basis.

- d. A property registered in the name of and used primarily as a place of public worship by a religious organisation/community, including an official residence registered in the name of that organisation/community which is occupied by an office bearer who officiates at services at that place of worship in terms of section 17(1) (i) of the Act. The organisation/community must apply for exemption.
- e. Municipal properties that are not leased or rented out by the Municipality.

## f. Public places and streets

All defined roads and/or streets and public places.

## g. Exemptions are subject to the following conditions:

- i. all applications must be addressed in writing to the Municipality;
- ii. a SARS tax exemption certificate must be attached to all applications where applicable;
- iii. the municipal manager or his/her nominee must have considered and approved all applications;
- iv. the Municipality retains the right to refuse exemptions if the details supplied in the application form were incomplete, incorrect or false.
- v. false declarations may lead to the forfeit of any exemption and may lead to criminal prosecution.

#### 13. GRANTING OF REBATES

## 13.1. Categories of properties:

## a. State owned property

State owned property no longer qualifies for any rates rebate by virtue of ownership. However, the exemptions, rebates and reductions relating to the usage of the properties as specified in this Rates Policy would apply.

#### b. Public Service Infrastructure

Public service infrastructure (as defined in the Act) may not be rated on the first 30 percent of its market value in terms of section 17 (1) (a) of the Act.

## c. Agricultural

#### i. Farms

Agricultural properties will be granted rebates as determined by Council subject to the owner providing the Municipality with an affidavit from his/her registered professional accounting officer that the income from farming activities exceeds 40% of the household income.

#### ii. Smallholdings

There are three categories of smallholdings:

- Those that qualify for the agricultural rebate (see above);
- Those that are primarily residential in nature and will qualify for a rebate of 50 percent. The owner must apply to the Municipality and declare in an affidavit that no contraventions of the zoning scheme take place on the property;
- Those being used 40 percent or more for commercial or industrial purposes (such as truck depots, construction yards or factories), do not qualify for any rebates or valuation reductions.

#### d. Conservation Land

Section 17 (1) (e) of the Act precludes Council from levying rates on those parts of a special nature reserve, national park or nature reserve within the meaning of the Protected Areas Act, or of a national botanical garden within the meaning of the National Environmental: Management: Biodiversity Act, 2004, which are not developed or used for commercial, farming or residential purposes. The apportioned value of any portion of such properties utilized for any purpose other than that used for such conservation purposes will be rated accordingly.

#### e. Properties in rural areas

The Municipality may grant a rates rebate to properties in rural areas as a result of, and taking into account, the limited rate-funded services supplied to such properties.

## f. Properties with a market value below a prescribed valuation level

Instead of a rate determined on the market value, properties with a valuation below an amount as determined by the Municipality may be rated at a fixed amount per property.

## 13.2. Categories of owners

#### a. Retired and Disabled Persons Rate Rebate

- i. Retired and Disabled Persons qualify for special rebates according to monthly household income. To qualify for the rebate a property owner must:
  - occupy the property as his/her normal residence, provided that where the
    owner is unable to occupy the property due to circumstances beyond his/her
    control, the spouse or minor children may satisfy the occupancy requirement.
    Absence of up to three months per year from the property will be disregarded
    for the purposes of this requirement;
  - be at least 60 years of age or in receipt of a disability pension from the State;
  - be in receipt of a total monthly income from all sources and if applicable, other persons in the household, not exceeding the amount as decided by the Municipality; and
  - not be the owner of more than one property.
- ii. Property owners must apply on a prescribed application form for a rebate as determined by the Municipality.
- iii. Applications must be accompanied by -
  - a certified copy of the identity document or any other proof of the owners age which is acceptable to the Municipality;
  - sufficient proof of income of the owner and his/her spouse;
  - an affidavit from the owner;
  - if the owner is a disabled person proof of a disability pension payable by the state must be supplied; and
  - if the owner has retired at an earlier stage for medical reasons proof thereof must be submitted.
- iv. The Municipality retains the right to refuse rebates if the details supplied in the application form were incomplete, incorrect or false.

#### 13.3. Other cases

#### a. Municipal property and usage:-

- i. A *pro rata* rebate may be granted where the seller sells land after the financial year has started.
- ii. Where the Municipality register a road reserve or servitude on a privately owned property, a *pro rata* rebate equal to the value of the reserve or servitude will be given to the owner of the property.

#### **SECTION E: RATES ADJUSTMENTS**

#### 14. RATE INCREASES/DECREASES

- a. The Municipality will consider increasing/decreasing rates annually during the budget process.
- Rate increases will be used to finance the increase in operating costs of rates funded services.
- c. Rates adjustments may be made taking into account all or any of the following factors:
  - all salary and wage increases as agreed at the South African Local Government Bargaining Council;
  - inflation:
  - the cost of capital;
  - · statutory increases affecting the Municipality; and
  - increases or decreases on operating subsidies received.

#### 15. RESOLUTIONS LEVYING RATES

The process as set out in the Act will be followed in notifying the public of any decisions by the Municipality regarding rates resolutions.

#### **SECTION F: LIABILITY FOR RATES**

#### 16. LIABILITY FOR RATES BY PROPERTY OWNERS

Ratepayers may choose between paying rates annually in one instalment on or before 30 September or in twelve equal instalments on or before the seventh day of the month following on the month in which it becomes payable. If the owner of property does not notify the Municipality before the start of the financial year that he/she prefers to pay rates in one payment on or before 30 September of the financial year, such owner must pay the amount due in twelve equal instalments. A notice from an owner regarding the manner of payment of rates will remain applicable for future financial years until withdrawn by the owner. Interest on arrear rates shall be payable.

If a property owner, who is responsible for the payment of property rates in terms of this policy, fails to pay such rates in the prescribed manner and on the date/s due, it will be recovered from him/her.

Arrear rates shall be recovered from tenants, occupiers and agents of the owner, in terms of the Act.

Where the rates levied on a particular property have been incorrectly determined, whether because of an error or omission on the part of the Municipality or false information provided by the property owner concerned or a contravention of the permitted use to which the property concerned may be put, the rates payable shall be appropriately adjusted for the period extending from the date on which the error or omission is detected back to the date on which rates were first levied in terms of the valuation roll.

In addition, where the error occurred because of false information provided by the property owner or as a result of a contravention of the permitted use of the property concerned, interest on the unpaid portion of the adjusted rates payable shall be levied at the maximum rate permitted by prevailing legislation.

#### 17. CLEARANCE CERTIFICATE

- (a) On the sale of any property in the municipal jurisdiction, Council will withhold the transfer until all rates, service and sundry charges and any estimated amounts for the duration of the certificate in connection with the property are paid, by withholding a clearance certificate. The municipality will issue such clearance certificate on receipt of an application on the prescribed form from the conveyor.
- (b) All payments will be allocated to the registered seller's municipal accounts and all refunds will be made to such seller.
- (c) No interest shall be paid in respect of these payments.
- (d) The Municipality will only issue a clearance certificate once a completed prescribed application form from the conveyor has been received.
- (e) Where any residential or non-residential debtor has entered into an arrangement with the Municipality in respect of the arrears on a property, the prescribed certificate as referred to in Section 118 of the Systems Act, will not be issued until such time as the full outstanding amount have been paid.
- (f) The rates clearance certificate validation period is 90 days and the amount due for payment is calculated as follows:
  - i. Applications received between the 1<sup>st</sup> and the 14<sup>th</sup> of the month will include 3 (three) months advance collections plus all current outstanding debt on the property.
  - ii. Applications received between the 15<sup>th</sup> and the end of the month will include 4 (four) months advance collections plus all current outstanding debt on the property.
- (g) After receiving the rates clearance application form, the Municipality has 10 (ten) working days to forward the amount due for payment and another 10 (ten) working days to produce the rates clearance certificate, once proof of payment has been established.

## 18. REGULAR REVIEW PROCESSES

The rates policy will be reviewed on an annual basis.

## 19. IDENTIFICATION AND QUANTIFICATION OF COSTS AND BENEFITS

The cost to the Municipality and benefit to the local community of exemptions, rebates, reductions and exclusions referred to in sections 17 (1) (a), (e), (g) (h) and (i) of the Act are reflected in the Municipality's budget.

## 20. SHORT TITLE

This policy will be referred to as the Rates Policy of the Overstrand Municipality.

POLICY SECTION:	MANAGER: REVENUE
CURRENT UPDATE:	4 MAY 2011
PREVIOUS REVIEW:	26 MAY 2010
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